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CIA-RDP90G01353R001500080002-0

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~~SECRET~~

26 October 1988

MEMORANDUM FOR: Director of Central Intelligence

VIA: Deputy Director of Central Intelligence

FROM: Richard F. Stolz
Deputy Director for Operations


SUBJECT: Lookout Capabilities at International Airports

REFERENCE: Letter to You from Alan C. Nelson, Commissioner of
of INS, dated October 18, 1988, Same Subject

1. ACTION REQUESTED: I request that you sign the attached letter to the Commissioner of the Immigration and Naturalization Service (INS).

2. BACKGROUND: Reference indicates that an oversight agency does not believe that a 100 percent check of the names of arriving adult passengers against available national security/law enforcement lookout data bases at international airports is a valid requirement. INS is preparing a white paper outlining its position on this issue and has requested a statement on CIA's position. I agree with INS's position and want to provide the attached letter to be appended to the INS white paper.

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Richard F. Stolz

Attachments, a/s

CONCUR:

Deputy Director of Central Intelligence

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S E C R E T

SUBJECT: Lookout Capabilities at International Airports

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ORIG: DO/PCS/LCC [REDACTED] (26 October 1988)

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S E C R E T

Central Intelligence Agency



Washington, D. C. 20505

14 NOV 1988

Honorable Alan C. Nelson
Commissioner, Immigration and
Naturalization Service
U.S. Department of Justice
Washington, D.C. 20536

Dear Mr. Nelson:

Thank you for your letter of 18 October 1988 which addressed your concerns regarding the proposal to substitute profiling techniques for a 100 percent check of the names of arriving adult passengers at international airports. While profiling is a useful tool for federal inspectional agencies, the technique, by definition, eliminates many names from the inspectional process. The magnitude of the threats to our citizens by international terrorists and narcotics smugglers argues for more, rather than less, inspection of travellers via the name check process. Also, since the enactment of recent legislation eliminating U.S. visa requirements for citizens of Japan and the UK (including Ireland), I believe that profiling would be an unacceptable alternative to 100 percent name checks for citizens of those countries. In summary, I share your concerns about the limitations of profiling in this important national security and law enforcement matter and support your efforts to accomplish a 100 percent name check.

Sincerely yours,

/s/ William H. Webster

William H. Webster
Director of Central Intelligence

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S E C R E T



U.S. Department of Justice

Executive Registry

Immigration and Naturalization Service

88-3967x

Office of the Commissioner

425 Eye Street N.W.
Washington, D.C. 20536

CO 235-C

OCT 18 1988

Judge William Webster
Director
Central Intelligence Agency
Langley, Virginia 22101

Dear Judge Webster:

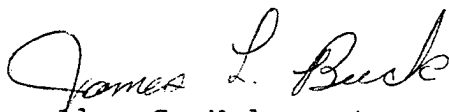
It has been proposed to the Immigration and Naturalization Service (INS) by an oversight agency that a one-hundred percent check of the names of arriving adult passengers against available national security/law enforcement lookout databases at international airports is not a valid operating requirement. The premises for this proposal are the fact that a one-hundred percent query is not required at land border ports of entry and the theory that use of profiling techniques would permit an effective lookout check if the names of roughly thirty percent of arriving passengers were queried.

INS emphatically opposes this proposal and regards a comprehensive airport lookout check as an essential counterterrorism/law enforcement measure. Profiling techniques, though useful in many ways, are not an adequate substitute for a brief check. This proposal, if adopted, would certainly have an adverse effect on Federal inspectional agencies' ability to meet their commitment to identify and intercept persons of interest to United States law enforcement and national security agencies whose names have been included in our database.

INS is preparing a white paper outlining its position on this issue in detail. However, assuming that your agency shares INS' position on this matter it would be most useful if a statement of the CIA's position were available to be appended to the INS white paper.

While INS is committed and constantly working to improve the security of the United States' land borders, the compromising of available lookout capabilities at international airports is not regarded by INS as a valid means to this end. Your support on this issue would be greatly appreciated.

Sincerely,


Alan C. Nelson
Commissioner *for*

ROUTING SLIP

TO:		ACTION	INFO	DATE	INITIAL
	1 DCI		X		
(h)	2 (DDCI)		X		
	3 EXDIR		X		
	4 D/ICS				
	5 DDI				
	6 DDA		X		
	7 DDO	X			
	8 DDS&T				
	9 Chm/NIC				
	10 GC		X		
	11 IG				
	12 Compt				
	13 D/OCA				
	14 D/PAO				
	15 D/PERS				
	16 D/Ex Staff				
	17 C/PCS/DO		X		
	18 A/DDO/CJ		X		
	19 NIO/CT		X		
	20 C/CTC/DO		X		
	21				
	22				
	SUSPENSE <u>26 Oct 88</u> Date				

Remarks To # 7: Your comments and response
for DCI signature, Please.

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18 Oct 88
Date

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ROUTING SLIP

TO:

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3	EXDIR		X		
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6	DDA		X		
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9	Chm/NIC				
10	GC		X		
11	IG				
12	Compt				
13	D/OCA				
14	D/PAO				
15	D/PERS				
16	D/Ex Staff				
17	C/PCS/DO		X		
18	A/DDO/CI		X		
19	NIO/CT		X		
20	C/CTC/DO		X		
21					
22					
SUSPENSE		26 Oct 88 Date			

Remarks To # 7: Your comments and response
for DCI signature, Please.

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ER 88-3967X

Executive Secretary

18 Oct 88

Date

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ROUTING SLIP

TO:

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6	DDA		X		
7	DDO	X			
8	DDS&T				
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10	GC		X		
11	IG				
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13	D/OCA				
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15	D/PERS				
16	D/Ex Staff				
17	C/PCS/DO		X		
18	A/DDO/CI		X		
19	NIO/CT		X		
20	C/CTC/DO		X		
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SUSPENSE		26 Oct 88 Date			

Remarks To # 7: Your comments and response
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Executive Secretary

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